

## **Public Policy and Law Alert**

January 2010 www.klgates.com

#### **Authors:**

#### Tim Peckinpaugh

tim.peckinpaugh@klgates.com +1.202.661.6265

### Stephen P. Roberts

steve.roberts@klgates.com +1.202.778.9357

K&L Gates includes lawyers practicing out of 35 offices located in North America, Europe, Asia and the Middle East, and represents numerous GLOBAL 500, FORTUNE 100, and FTSE 100 corporations, in addition to growth and middle market companies, entrepreneurs, capital market participants and public sector entities. For more information, visit www.klgates.com.

# Campaign Finance Overhaul: Corporations May Now Make Direct Political Expenditures

Today, the Supreme Court issued a long-awaited decision that allows a corporation to use its general treasury funds to make independent expenditures that directly advocate in support of or opposition to a federal candidate. These expenditures may be unlimited and may be made at any point, right up to Election Day.

In Citizens United v. FEC, a 5-4 majority of the Court overturned its earlier decisions in Austin v. Michigan Chamber of Commerce, 494 U.S. 652 (1990) and McConnell v. FEC, 540 U.S. 93 (2003). In Austin, the Court held that a state law that prohibited the use of general corporate treasury funds for expenditures directly supporting or opposing state candidates for election did not violate the First or Fourteenth Amendments. Similarly, in McConnell, the Court upheld the constitutionality of a portion of the Bipartisan Campaign Reform Act ("BCRA") that prohibited expenditures by corporations and unions for "electioneering communications."

In its opinion today, the Court held that the "prohibition on corporate independent expenditures is a ban on speech" in violation of the First Amendment. "Were the Court to uphold these restrictions [on speech], the Government could repress speech by silencing certain voices at any of the various points in the speech process." Notably, it dispensed with the government's argument that contributions by corporations gave rise to corruption – or the appearance of corruption – holding that simply because "speakers may have influence over or access to elected officials does not mean that those officials are corrupt."

This marks a major transformation in campaign finance law. Corporations, and likely, labor unions now have the ability to fund the production and distribution of television, radio and web ads traditionally limited to political committees.

This decision will likely have ramifications on dozens of state and local jurisdictions that currently have similar restrictions on corporate or labor union spending for non-federal elections.

The case reached the Supreme Court on an appeal of the narrow question of whether "Hillary: The Movie" and related advertisements produced and distributed by Citizens United, a non-profit corporation, fell under the definition of "electioneering communication." However, after the Court held its initial arguments on the case, it called the parties back to the Court for a rare reargument to specifically address the issue of whether these precedents limiting corporate speech were still relevant.



Answering the question of whether such a sweeping decision was necessary, in its opinion the Court claimed that it "cannot resolve this case on a narrower ground without chilling political speech, speech that is central to the meaning and purpose of the First Amendment."

It is important to understand that the Court did *not* address corporate campaign donations. A corporation's PAC accounts are still the only method by which a corporation may directly contribute to a federal candidate. In addition, while the Court's decision clears the way for corporate funds to be spent on express advocacy on behalf of or against a federal candidate, any corporate advocacy must be made **independent** of the campaign. In short, corporations won't suddenly be able to write a million dollar check to a Senate campaign from their general revenues. Direct contributions to federal candidates still must be made through the corporation's PAC.

A corporation looking to act with the freedom granted by this decision should proceed cautiously. The Federal Election Commission may still consider issuing regulations implementing the Court's holding which could take several months. If so, the specifics of compliance may not be decided until late into the 2010 election cycle.

Finally, the decision did uphold certain disclosure requirements on these ads. A corporation spending over \$10,000 in a year to produce or air election advertisements as regulated by the Federal Election Commission will still be required to file a report with that body disclosing the names and addresses of anyone who contributed \$1,000 or more for production or distribution expenses. Additionally, the advertisement must contain a disclaimer stating who is responsible for its content, along with the name and address of the group airing the ad.

Anchorage Austin Beijing Berlin Boston Charlotte Chicago Dallas Dubai Fort Worth Frankfurt Harrisburg Hong Kong London
Los Angeles Miami Moscow Newark New York Orange County Palo Alto Paris Pittsburgh Portland Raleigh Research Triangle Park
San Diego San Francisco Seattle Shanghai Singapore Spokane/Coeur d'Alene Taipei Tokyo Washington, D.C.

K&L Gates includes lawyers practicing out of 35 offices located in North America, Europe, Asia and the Middle East, and represents numerous GLOBAL 500, FORTUNE 100, and FTSE 100 corporations, in addition to growth and middle market companies, entrepreneurs, capital market participants and public sector entities. For more information, visit www.klgates.com.

K&L Gates is comprised of multiple affiliated entities: a limited liability partnership with the full name K&L Gates LLP qualified in Delaware and maintaining offices throughout the United States, in Berlin and Frankfurt, Germany, in Beijing (K&L Gates LLP Beijing Representative Office), in Dubai, U.A.E., in Shanghai (K&L Gates LLP Shanghai Representative Office), in Tokyo, and in Singapore; a limited liability partnership (also named K&L Gates LLP) incorporated in England and maintaining offices in London and Paris; a Taiwan general partnership (K&L Gates) maintaining an office in Taipei; a Hong Kong general partnership (K&L Gates, Solicitors) maintaining an office in Hong Kong; and a Delaware limited liability company (K&L Gates Holdings, LLC) maintaining an office in Moscow. K&L Gates maintains appropriate registrations in the jurisdictions in which its offices are located. A list of the partners or members in each entity is available for inspection at any K&L Gates office.

This publication is for informational purposes and does not contain or convey legal advice. The information herein should not be used or relied upon in regard to any particular facts or circumstances without first consulting a lawyer.

©2010 K&L Gates LLP. All Rights Reserved.

K&L Gates LLP January 2010 2